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# bay view

ABAG ASSOCIATION OF BAY AREA GOVERNMENTS
People Planning Together for Tomorrow

January 1973

**REGIONAL AIRPORT PLAN ADOPTED:** The Executive Committee's approval of the Regional Airport Systems Study Committee's recommended plan makes the Bay Area the first in California with an aviation element as part of an overall regional plan. The plan has the endorsement of the California Aeronautics Board which must develop an aviation plan for the entire State. The plan is unique because it depends on specific noise and air quality standards being met. It will be implemented by local jurisdictions which operate airports and be used by ABAG in the review of airport project applications for federal assistance funds. It will also help ABAG review the development of residential areas that could be adversely affected by future airport growth.

**AIRPORT PLANNING TO CONTINUE:** The Regional Airport Systems Study Committee with Contra Costa Supervisor Warren Boggess as chairman will continue and serve as a forum to encourage communication among all groups affected by airports. The ABAG - Metropolitan Transportation Commission planning agreement has been amended to assure that the Regional Airport Plan will be updated and coordinated with overall transportation planning in the region.

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**REGIONAL CITIZENS FORUM OKAYED . . .** by the Executive Committee will be open to all residents of the nine Bay Area counties. The Forum's purposes and design were recommended by the citizens task force after eight months of work. Tentative date for a Citizens Convention to ratify the Forum's design, and tempo[illegible] bylaws and to elect a steering committee is March 10. Copies of the Citizen Forum recommendation[illegible] be obtained from ABAG's Citizen Service Officer at (415) 841-9730.

**SECOND NOTICE: ANNUAL GENERAL ASSEMBLY**

**DATE:** Thursday, February 22 (please note change in date)

**TIME:** 7:30 p.m.

**PLACE:** Hotel Claremont, Berkeley

**Preliminary Agenda:** 1. Minutes; 2. Annual Report; 3. Progress Report - Coastline Planning Program; 4. Report Regional Citizens Forum; 5. Urban Growth Policy Program*; 6. Bylaws Amendments - Executive Committee Composition and Quorum*; 7. '73-'74 Budget, Assessment, Dues Schedule. (* subject to Executive Committee action 1-18-73)

**HOUSING PLAN REQUESTED:** ABAG has been requested by San Francisco and Santa Clara Counties' Boards of Supervisors to develop a regional housing element which distributes low and moderate income housing equitably throughout the region. Members of ABAG's Housing Task Force will be meeting with the nine Boards to explain work already underway on ABAG's regional housing plan.

**GETTING IT TOGETHER:** ABAG is overcoming communication and cooperation barriers that often separate regional agencies. The tool that ABAG has available to use is a legal agreement between regional agencies that spells out what each agency is to accomplish in planning for the Bay Area. The Executive Committee last month approved an agreement with the Bay Area Air Pollution Control District that will set up a staff committee to study how air quality and comprehensive planning relate, once the pact has BAAPCD Board approval. ABAG has a major land-use planning program with the Metropolitan Transportation Commission; a long-standing cooperative agreement with the Bay Area Comprehensive Health Planning Council; a joint park and recreation planning program with the East Bay Regional Park District; and is supplying, for the region's final basin plans, population and employment projections for the State Water Resources Control Board. While these examples of cooperation are important, they demonstrate how inter-related are these planning activities and the need for a regional umbrella agency with authority.

**SAN MATEO SWITCH URGED:** ABAG's Executive and Regional Home Rule Goals Committees will urge the Legislature to amend Proposition 20 so that San Mateo County will be in the same regional coast commission as the Bay Area's other coastal counties: San Francisco, Marin and Sonoma. A change in commission boundaries will take a two-thirds vote of the Legislature.

**LEGISLATIVE WRAP UP:** While regional legislation results were nil, many important bills relating to planning were passed in the 1972 Session. AB 966 (Dunlap) changes the date for required open space elements to June 30, 1973. SB 1239 (Deukmejian) changes the date for having zoning ordinances which conform to the general plan to July 1, 1973. SB 520 (Alquist) strengthens requirements for seismic safety elements. SB 1324 (Lagomarsino) and AB 2029 (Johnson) requires the Council on Intergovernmental Relations to adopt guidelines for required general plan elements. SB 981 (Nejedly) requires air pollution control elements for general plans by July 1, 1974. SCR 88 (Burgener) authorizes the Joint Rules Committee to study local governments in San Diego County. AB 69 (Deddeh) establishes the State Department of Transportation with the legislative intent of encouraging multi-modal transportation planning.

**$586 MILLION . . .** in total project costs, and $377 million representing the state and federal share, was reviewed by ABAG under A-95 in 1972. This represents 581 project applications or two and one-half times as many as were reviewed in 1971. Grant requests were five times as high as 1971. Bay Area jurisdictions are eligible for assistance funds in the areas of transportation, open space and water quality because ABAG's comprehensive planning program meets federal requirements.

**SOLID WASTE ACTION COMMITTEE . . .** is currently made up of representatives of Antioch, Berkeley, Livermore, Oakland, Pleasanton, San Leandro, Contra Costa and Marin Counties, East Bay Municipal Utility District and the Central Contra Costa Sanitary District. These jurisdictions are contributing local funds to match a request for an EPA grant. The monies will be used for the first stage of a three to five year project which will design a system for the regional management of solid waste. An agency made up of cities, counties, special districts, state and federal agencies, the disposal industry and agricultural landowners will be studied as well as financing alternatives. The environmental evaluation of a three year pilot project which would use organic wastes to reinforce levees and raise the level of agricultural islands in the Delta will also be studied. San Francisco Supervisor Robert Mendelsohn and Oakland Councilman Fred Maggiora head the ABAG Action Committee.

**MAPS AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following maps from the Basic Data Contribution series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111:
(#48) Geologic Map of Late Cenozoic Deposits, Alameda County (1:62,500). One map sheet locates a variety of young alluvial deposits and gives their characteristics that are significant to land-use.
(#49) Solid Waste Disposal in the San Francisco Bay Region (1:500,000). Ten page text gives basic requirements for selection and management of landfill sites. The one map sheet locates and describes 170 existing and proposed solid waste disposal sites in the region.
(Circular #671) A Land-Use Classification System for Use with Remote-Sensor Data. The circular proposes a new national land-use classification system which is designed so that data can be quickly derived from satellites and high altitude aircraft. The system was developed to meet the needs of state and federal agencies for an up-to-date overview of land-use on a basis of uniform scale and categorization.

**EFFECT ON POPULATION GROWTH . . .** by regional and local agencies in the Bay Area will be the subject of a day long workshop January 27 at Diablo Valley College in Pleasant Hill. For more information contact the Nine County Council at (415) 933-1956.

## ABAG EXECUTIVE COMMITTEE. . . .

*reviews* sixty-two applications in November and twenty-seven in December.

*confirms* the appointments of Councilwoman Ilene Weinreb (Hayward) and Vice Mayor Leonard Grote (Pleasant Hill) to the Central and North Central Coast Regional Commissions established with the passage of Proposition 20.

*authorized* application to the Environmental Protection Agency for a $62,000 grant to design an operating entity to manage a three year pilot solid waste program for Bay Area jurisdictions.

*confirms* the appointment of Councilman Louise Giersch (Antioch) to represent ABAG on the Metropolitan Transportation Commission.

*approves* a Criminal Justice Coordinating Council with members from the six Criminal Justice Planning Boards. The Council, helped by a technical committee, will provide policy direction for Bay Area CJ planning.

## CURRENT CALENDAR

Regional Planning Committee .....Wednesday, January 3, 4:00 p.m.
Housing Task Force..... Thursday, January 4, 7:30 p.m.
Housing Task Force..... Thursday, January 11, 7:30 p.m.
Ocean Coastline Planning Committee .....Wednesday, January 17 (tentative)
Tax Study Group ..... Thursday, January 18, 4:00 p.m.
Executive Committee ..... Thursday, January 18, 7:30 p.m.
Regional Planning Committee .....Wednesday, February 7, 4:00 p.m.
Annual General Assembly ..... Thursday, February 22, 7:30 p.m.

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BAY VIEW is published monthly by the Association, a voluntary organization representing city and county governments in the nine counties of the San Francisco Bay region since 1961.

The preparation of the BAY VIEW is financed in part through a federal grant from the Department of Housing and Urban Development under Section 701 of the Housing Act of 1954, as amended.

For further information on programs mentioned in the BAY VIEW call (415) 841-9730.

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FEBRUARY 1973

**ANNUAL GENERAL ASSEMBLY** on Thursday, February 22 at 7:30 p.m., Hotel Claremont, will have two major agenda items: approval of the 1973-74 budget and consideration of a resolution, Formulation of Long-Range Regional Growth Policy. The budget, which has the approval of the Finance Subcommittee and Executive Committee, totals $1.6 million. This includes several programs for which funding is tentative as to source and timing. There is no increase in membership fees and dues from cities and counties.

ABAG costs most Bay Area residents seven and one-half cents each year. ABAG's planning program, if all funding and programs in the 73-74 budget are approved, is worth almost 34 cents for every Bay Area resident. ABAG is requesting the same amount as last year from the Department of Housing and Urban Development. It is not yet known if comprehensive planning grants will be affected by the HUD moratorium on grants.

**FORMULATION OF LONG RANGE GROWTH POLICY:** ABAG's Executive Committee approved in January a resolution to be considered by the General Assembly that approves study of the consequences of alternative growth rates from 1980 to 2000 of between a total of 6.2 and 8.8 million people in the Bay Area by 2000. The resolution is a continuation of the November 10 General Assembly deliberations and includes wording changes as considered by the General Assembly in informal action at that time.

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**ABAG BYLAW CHANGES PROPOSED:** The General Assembly will consider two proposed changes in ABAG's bylaws at the Annual Meeting in February. The first would give Contra Costa, San Mateo and Santa Clara each an additional representative on the Executive Committee to more nearly match the proportion of these counties' population to that of the region. Contra Costa and San Mateo would then have two representatives from the county and two from the cities. Santa Clara County, under the proposal, would have two county representatives, two city representatives and three representatives of San Jose. The second proposed change would make the quorum requirement for the Executive Committee a majority of its voting members.

**HOUSING FIGURES RELEASED:** More than 387,000 renter households in the nine county area have a "housing need." This translates to more than half of all households in rental units in the region and does not include persons living in hotels or group quarters. ABAG planners used four measures to estimate renter households in need of adequate housing: living in a unit lacking one or more plumbing facility; living in a unit with inadequate heating equipment such as unvented room heaters; overcrowding; and overpaying. Using data from the 1970 census, the planners found overpaying to be the biggest problem. More than 44% of the Bay Area families who rented had a "housing need" because they paid a quarter or more of their income in rent.

| | Renter Households with a Housing Need | % of total rental units in County |
|---|---|---|
| ALAMEDA | 102,675 | 58.4 |
| CONTRA COSTA | 25,707 | 48.6 |
| MARIN | 13,102 | 49.5 |
| NAPA | 3,591 | 43.7 |
| SAN FRANCISCO | 121,977 | 61.6 |
| SAN MATEO | 34,915 | 48.6 |
| SANTA CLARA | 63,462 | 51.4 |
| SOLANO | 9,643 | 44.0 |
| SONOMA | 12,784 | 52.9 |

Almost 11% of all Bay Area rental units were physically substandard. About 3% of all renter households were suffering from overcrowding, or more than 1.01 persons per room. This is a first of a series of statistical reports on housing needs that ABAG planners are preparing for the Regional Housing Task Force. Other reports will cover housing needs of owner-occupant households, elderly, single heads of households and minority households. Additional studies will consider the sizes and costs of units to house renters and owners who have been identified as overcrowded or overpaying, the number of units needed to provide an adequate vacancy factor so Bay Area residents will have mobility and choice in housing and how housing needs can be met with existing programs for low and moderate income housing.

**NEW FACES:** Supervisor John Tuteur will represent Napa County on the Executive Committee. Supervisor Peter Arrigoni (Marin) and Supervisor Ginny Simms (Napa) are new alternate representatives. Mayor Nat Landes (Woodside) represents the cities in San Mateo County.

**CORRECTION:** SB 981 (Nejedly) was amended at the end of the session and does not require air pollution control elements in local general plans. Instead, it directs the State Air Resources Board to submit to the Legislature by July 1, proposed guidelines for the preparation of such elements in general plans.

**VALLEJO JOINS SOLID WASTE ACTION COMMITTEE** by committing funds to match an EPA grant request that will fund the design of a regional management system for solid waste.

**$162 MILLION FREEZE:** ABAG planners estimate that in the past year, at any one time about $162 million worth of active projects have been underway in the Bay Area in Section 236 housing, college housing, open space and basic water and sewer projects. These are the programs immediately affected by the eighteen month federal freeze on Department of Housing and Urban Development funds. ABAG's Executive Committee passed a resolution hitting the freeze as "ignoring the wishes of Congress." The resolution, recommended by the Regional Housing Task Force, said that funding levels for public housing, rent supplement and 235 and 236 interest subsidy programs should be significantly increased and that additional innovative programs were needed to meet the national housing goal of "a decent home and a suitable living environment for all Americans." The resolution has been sent to the President, the California Congressional delegation and heads of HUD and the Office of Management and the Budget.

**MAP AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following map is available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111 and the USGS Map Sales Office, 345 Middlefield Road, Menlo Park 94025:

Slope Map of the San Francisco Bay Region (1:125,000). Three sheet map shows slopes at intervals of 5, 15, 30, 50, 70 and over 70% by color. Each sheet costs $1.50. Slope maps at scales of 1:24,000 and 1:62,500 are available by special order at the Menlo Park Office.

**1973 REGIONAL CALENDAR** is in the mail to all **Bay View** recipients. Additional copies, in quantity, may be obtained by calling the Public Information Office at (415) 841-9730.

**MOVE TO STRIP BACHPC OF AUTHORITY:** Legislation will be introduced in Sacramento to take away from counties and regional health planning organizations the authority to review community need for hospital facilities. Bay Area Comprehensive Health Planning Council has since 1970 reviewed over 50 project applications under Chapter 1451. BACHPC has passed a resolution stating that planning and "approval" authority of hospital facilities are inseparable and complementary responsibilities and that continuing these decisions at the local and regional level is more appropriate than delegating them to a State hospital commission.

**SUPERVISOR WARREN BOGGESS,** Chairman of ABAG's Airport Committee (RASSC) testified at the Assembly Committee on Natural Resources and Conservation hearing on land use planning, safety and environmental factors connected with airport location.

**ABAG Executive Committee . . .**

*reviews* twenty project applications in January.

*receives* the resignation of San Francisco Supervisor Robert Mendelsohn as the West Bay ABAG representative to the Bay Conservation and Development Commission and makes an interim appointment of San Francisco Supervisor Dianne Feinstein to fill the vacancy.

*authorizes* the Executive Director to submit final application to HUD for the 1973-74 comprehensive planning assistance grant.

| **Quarterly Financial Report:** | General | Fed. Projects | C.J.P. | Solid Waste Proj. |
|---|---|---|---|---|
| Cash Balance 9/30/72 | $ 72,203. | $ 59,777. | $ 6,145. | -0- |
| Plus Receipts 10/1-12/31/72 | 260,571. | 164,798. | 13,652. | 19,500 |
| Less Disbursements 10/1-12/31/72 | 330,608. | 82,061. | 15,507. | -0- |
| Cash Balance 12/31/72 | 2,165. | 142,514. | 4,290. | 19,500 |
| Additional Funds Invested | | $125,000. as of 12/31/72 | | |

**Current Calendar**

Regional Planning Committee ..... Wednesday, February 7, 4:00 p.m.
Housing Task Force ..... Thursday, February 8, 7:30 p.m.
Tax Study Group ..... Thursday, February 15, 4:00 p.m.
Executive Committee ..... Thursday, February 15, 7:30 p.m.
Annual General Assembly ..... Thursday, February 22, 7:30 p.m.

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MARCH 1973

ABAG's New Executive Director is Revan Tranter, presently deputy executive director of the Metropolitan Washington (D.C.) Council of Governments. Tranter, 38, will assume his new duties on April 16. He will succeed J. Julien Baget, who has served as ABAG's executive director for 4 1/2 years and is resigning to pursue "a further career challenge."

Tranter has been 10 1/2 years with Metropolitan Council, which is a voluntary agency of local governments like ABAG. It has a $4 million budget and a staff of 160 organized into eight departments. It does regional transportation and air quality planning in addition to the regional planning responsibility which ABAG has in the Bay Area. Tranter has a masters of law degree from Oxford University, England, and a masters in public administration from the University of Pittsburgh. He is active in the International City Management Association as chairman of its special committee to consider the establishment of an Academy of Urban Management. He is a member of the ICMA Research and Development Center's Board of Advisors and on the planning committee for the ICMA 1973 International Conference.

**CITIZENS CONVENTION** . . . with ABAG as the initiating sponsor will be held to form a Regional Citizens Forum. The Forum is the brainchild of a task force of citizens that has been designing it and how it will work for eight months. Forum membership is open to all residents of the Bay Area.

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**REGIONAL CITIZENS FORUM CONVENTION**
**Date:** Saturday, March 10
**Time:** 9:00 a.m. to 3:00 p.m.
**Place:** Veteran's War Memorial Auditorium
San Francisco's Civic Center

**COUNCILMAN LEONARD GROTE** . . . (Pleasant Hill) has been appointed chairman of ABAG's Ocean Coastline Planning Committee. Councilwoman Ilene Weinreb (Hayward) will also serve on OCPC. Six members of ABAG's OCPC now serve on the two regional coastal commissions established in the Bay Area with the passage of Proposition 20.

**ABAG SOLID WASTE GRANT OKAYED:** William D. Ruckelshaus, EPA administrator, announced in San Francisco that ABAG had received a $61,800 grant to form an intergovernmental mechanism for the management of solid waste. The $20,600 in local matching funds comes from the following participating agencies: Antioch, Berkeley, Livermore, Oakland, Pleasanton, San Leandro and Vallejo; the counties of Contra Costa and Marin; the East Bay Municipal Utility District; Central Contra Costa Sanitary District and South County Refuse Disposal District in San Mateo County. These agencies are the current official members of the Action Committee headed by Oakland Councilman Fred Maggiora which will provide policy direction for the program.

The complete three part program will implement a pilot project designed to test the feasibility of disposing of wastes by recovery of metals and glass and using organic wastes and dredging spoils to build up flood-prone Delta islands. The Delta islands cover 500,000 acres of land and if the pilot project proves successful, could accommodate solid waste from the Bay Area for the next 100 years.

**BAY AREA GOT $74 MILLION IN REVENUE SHARING:** ABAG's research planners found the following 1972 city and county entitlement totals: Alameda, $18.5 million; Contra Costa, $8.1; Marin, $1.7; Napa, $1.2; San Francisco, $17.3; San Mateo, $5.9; Santa Clara, $14.2; Solano, $3.1; Sonoma, $4.1. The per capita difference between what Marin cities and county received and San Francisco received was a whopping $15.85. Cities and county per capita entitlements are as follows:

| CITIES AND COUNTY | PER CAPITA | CITIES AND COUNTY | PER CAPITA |
|---|---|---|---|
| Alameda | $17.22 | San Mateo | $10.59 |
| Contra Costa | 14.43 | Santa Clara | 13.37 |
| Marin | 8.34 | Solano | 18.01 |
| Napa | 14.72 | Sonoma | 19.88 |
| San Francisco | 24.19 | Bay Region | 15.99 |

**MAPS AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following maps from the Basic Data Contribution series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111:
(#50) Ranges in Probable Maximum Well Yield from Water Bearing Rocks (Misc. Field Studies Map MF-429, 1:250,000). One map sheet shows four ranges from 0.1 to 10 gallons per minute (marginal for stock or single family domestic use) to 100 to 3,000 gpm (adequate for irrigation, heavy industry or municipal use).
(#51) Areas in the San Francisco Bay Region where Nitrate, Boron or Dissolved Solids in Ground Water May Influence Local or Regional Development (Map MF-432, 1:125,000). Three map sheets and an 8 page text provide a general inventory of mineral content in ground water and indicate areas where selected critical substances have exceeded accepted standards in the past.
(#52) Areas of Potential Inundation by Tsunamis in the San Francisco Bay Region (Map MF-480, 1:125,000). 2 Map sheets show areas of San Francisco Bay and the ocean coastline that would be affected by seismic sea waves.

**PRELIMINARY EQUITY SYSTEM FOR HOUSING PLAN** . . . has been given tentative approval by the Regional Housing Task Force. Initially the system was to assist HUD in funding allocations of FHA 235 and 236 housing, Sec. 23 leased housing and public housing. However, once the factors and model have been tested, they could be used for private or new federal housing monies. Six factors will be considered in determining a community's housing goal:

1. Equal share of the county's allocation for each city and unincorporated area based on housing need.
2. Proportionate share according to its proportion of the county's population for each city and unincorporated area based on housing need.
3. Proportionate share of existing low and moderate income households needing housing for each city and unincorporated area.
4. Fiscal capability factor which uses assessed valuation. The higher the fiscal capability, the larger the allocation will be.
5. Low and moderate income commute factor which would give communities a high proportion of units if a high number of low and moderate income persons enter that community for employment.
6. Environmental factor which would assign fewer units to areas of poor air quality and vice versa.

The model simply adds the six factors and divides by the number of communities. The model can be run in at least two ways: (1) allocate by counties and then allocate the counties and then allocate the county's share among the county's communities, or (2) allocate among all Bay Area communities without regard to county. The Task Force will reconsider the factors and the model to see how they operate with the data available before making a final recommendation on the Equity System.

**PETALUMA'S DEVELOPMENT CONTROL PROGRAM** . . . which won an award of merit in the Bay Area Councils Environment Award contest, is based on incentives to developers for good projects. Projects are judged on how they protect Petaluma's open character and greenbelt maintain a balanced and stable tax base and can be served by the city's sanitary facilities.

**DISASTER PLANNING PAYS:** Will Perry of the Contra Costa Disaster Office, was an active participant in ABAG's 4 county community shelter planning program and represents ABAG on the Post Earthquake Recovery and Redevelopment Advisory Committee (Joint Legislative Committee on Seismic Safety). He served as a UN advisor to Iceland in the preparation of a national disaster plan. It worked. When the Helgafjell volcano, dormant for 5000 years, erupted, 6000 residents of Heimey Island were evacuated without major injury or loss of life.

**CATV SURVEY OF THE BAY AREA** has been prepared by Dean Bauman, a Laney College intern with the Institute for the Study of Local Institutions who worked last semester in ABAG's Public Information Office. The survey is intended for Bay Area citizens and officials and covers basic information on public service programming. Call (415) 841-9730 for your copy.

## ABAG EXECUTIVE COMMITTEE . . .

*reviews* twenty-six project applications in February.

*tables,* for one month, consideration of an application for plant improvements for the Las Gallinas Valley Sanitary District in Marin. Staff had recommended the project be scaled down as a growth control measure.

*approves* a four person nominating committee to recommend an ABAG West Bay representative to BCDC.

*adjourns* in memory of Councilman Charles Kinney (Santa Clara) who had been active in ABAG since 1967.

**FAIRFAX CITY COUNCIL** in February, voted to rejoin ABAG.

## CURRENT CALENDAR

Regional Home Rule Goals Committee . . . . . Thursday, March 1, 4:00 p.m.
Housing Task Force . . . . . Thursday, March 1, 8, 7:30 p.m.
Regional Airport System Study Committee . . . . . Friday, March 2, 1:30 p.m.
Citizen Task Force . . . . . Saturday, March 3, 9:30 a.m.
Regional Planning Committee . . . . . Wednesday, March 7, 3:30 p.m.
Regional Citizens Forum Convention . . . . . Saturday, March 10, 9-3 p.m.
Executive Committee . . . . . Thursday, March 15, 7:30 p.m.
Regional Planning Committee . . . . . Wednesday, April 4, 3:30 p.m.

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April 1973

**ZONING AND GROWTH, ISSUE PAPER III** . . . available this month, concludes that Bay Area zoning, as presently used, does not support the policies and intentions of most local general plans. The timing and placement of development and the implementation of general plans can be determined by zoning.

A major problem is that current zoning holding capacities for 1990 in the region range from 12 million to 25.5 million while population projections range from a low of 5.8 to a high of 7.2 million. Even local general plan population figures, which exceed current population projections by 600,000, are 4.6 million less than the low zoning holding capacity. Unincorporated agricultural and residential areas in the Bay Area have a zoning holding capacity of 5.2 million. In other words, more than 5 million people could be added to unincorporated parts of the Bay Area without violating any county zoning regulations. Despite recent downzoning, Sonoma County shows a zoned population of 400% over its "planned" population and Napa has a high of 700%.

Most Bay Area cities and counties are seriously overzoned. Compact and orderly development can use staged zoning which considers geological, environmental and utility availability factors.

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**MINORITY COMMUNITY LEADERS,** or opinion reflectors, have been selected to play the "Regional Park Director Game." The game sets park priorities between passive and active activities, shore or inland sites and what facilities would meet minority group interests. A questionnaire covering recreation demands, frequency of demand, demand for wilderness opportunities, latent demand and barriers to park usage will be cross-tabulated to indicate race, age and residential location. The minority recreation demand study is a part of the joint program by ABAG and the East Bay Regional Park District. It is the first time gaming has been used in Bay Area regional planning.

**MARK YOUR CALENDAR:** The Fall General Assembly will be Thursday, October 11, 1973.

**HUD OFFERS $50,000** . . . to ABAG for a "housing study to spearhead a regional emphasis on code enforcement, property maintenance conservation and upgrading." ABAG's Housing Task Force recommended that ABAG seek the $25,000 local match and proposed a work program that emphasized housing conservation through education, information systems, technical expertise and credit expansion. The work program was to be submitted to James Price, HUD area director.

ABAG's Executive Committee in March asked staff to look for a source of matching funds and requested that Mr. Price comment on how such a program could be implemented in view of the fact that the federal government had dropped all federally assisted code enforcement programs.

**REGIONAL CITIZENS FORUM** . . . plans were ratified, and 20 members of the Forum coordinating committee were elected by close to 500 citizens attending the all-day convention in San Francisco, March 10. The Forum proposal, which was developed by a Citizen Task Force, was approved by a near unanimous vote. Balloting for 20 of the 30 members of the coordinating committee lasted until evening.

ABAG President Donald F. Dillon, a Fremont city councilman, challenged the convention to establish a broad based Forum that would take a comprehensive look at the region's problems. Dillon said, "One test of your effectiveness will be the heat you generate on the politicians. We look to you to present your views forcefully and fully." San Francisco's Mayor Alioto who welcomed the convention said, "Regionalism is as inevitable as the morning sun." He cited the Bay Conservation and Development Commission, the Air Pollution Control Board and BARTD as good examples of the "Golden Gate Country's" regionalism.

Balloting for the 20 members of the coordinating committee took place late in the day from a field of 54 nominees. County caucuses had chosen most of the nominees earlier. Election rules determined that each county would have at least one representative. Coordinating committee members elected were: Alameda County, Ms. Merlo Evans, John Adams, Wally Reemelin, Al Redd, Dan Devlin; Contra Costa County, Ms. Billie Bowles, Ms. Juanita Meadows; Marin, Mike Djordjevich, Ms. Bobbe Vargas; Napa, Ms. Lorraine Norlund; San Francisco, Ed Tom, Frank De Osuna, Terrence Faulkner; San Mateo, Ms. Violet Gotelli, Fred Howell, Dick Bell, Robert Gilmore; Santa Clara, Henry Moreno; Solano, Harvey Aytch; and Sonoma, George Orr. Ten additional members will be selected by the elected members of the coordinating committee to assure the committee is balanced in terms of geography, ethnic background, sex, income, and interests. A free booklet explaining the Forum and how it will work is available. Call ABAG at (415) 841-9730.

**ENVIRONMENTAL IMPACT REPORTS,** required by State law, are requested of all member agencies on projects of "regional significance." ABAG's Intergovernmental Management staff will soon send suggestions on the kinds of projects the request covers. This action, at the recommendation of the Regional Home Rule Goals Committee, was taken by the Executive Committee in March to augment the State's guidelines for EIR's that are now under review.

**COMMUNITY DEVELOPMENT AND REVENUE SHARING:** ABAG and the National Association of Housing and Redevelopment Officials will co-sponsor a conference for locally elected and appointed officials and their staffs in the fall. The conference will cover housing and related issues such as water and sewers, schools and supporting community services. The program committee will include representatives of NAHRO, and ABAG's Housing Task Force and Technical Advisory Committees.

**NEW FACES . . .** on the Executive Committee include the following alternates: Supervisors Thomas Bates and Robert Hannon of Alameda and Councilman Rodney Diridon (Saratoga) representing the cities in Santa Clara County.

**APPOINTMENTS:** Louis P. Martini will serve as an alternate for Mrs. William Eastman of the Regional Water Quality Control Board on ABAG's Regional Planning and Executive Committees. Ellen Johnck of San Francisco replaces Amy Meyers as a citizen representative on the Ocean Coastline Planning Committee.

**SELECTION CRITERIA . . .** for the Bay Delta Resource Recovery pilot project have been agreed on by ABAG's Solid Waste Action Committee. The criteria cover processing stations, raw materials including sewage sludge and dredger spoils, transport system, and the delta site. These criteria will be used to judge which jurisdictions, sites, etc., should be included in the actual pilot project.

**CATV CONFERENCE . . .** for those interested in government and public access channels is scheduled May 5, University of California Extension. For more information call (415) 642-4101.

**SOLID WASTE MANAGEMENT,** From a Regional Perspective . . . an all-day conference sponsored by ABAG, California State University at Hayward and the State Department of Public Health will be held Friday, April 27 at Hs. Lordships Restaurant, Berkeley Marina from 8:30 a.m. to 4:00 p.m. Solid waste management from a variety of planning perspectives will be considered along with the implications of SB 5 requiring solid waste plans. For more information call California State at (415) 884-3272 or 3273.

## ABAG EXECUTIVE COMMITTEE . . .

*reviews* thirty-two project applications in March.

*learns* that two ABAG publications, Bay View newsletter and the summary of the proposed Ocean Coast Plan, received honorable mentions in the National Association of Regional Councils' annual publication awards.

*confirms* the appointment of Supervisor Dianne Feinstein of San Francisco as ABAG's West Bay representative to BCDC. Vice Mayor Arthur Lepore (Millbrae) will be her alternate.

**DIAL 411:** The Association of Bay Area Governments is now listed with "directory assistance" throughout the nine county Bay Area. Beginning with the new San Mateo telephone directory in April, ABAG will be listed in the area's seventeen phone books as they are released.

## CURRENT CALENDAR

Regional Planning Committee ..... Wednesday, April 4, 3:30 p.m.
Housing Task Force ..... Thursday, April 12, 7:30 p.m.
EXECUTIVE COMMITTEE ..... Thursday, April 19, 7:30 p.m.
Solid Waste Action Committee ..... Wednesday, April 25, 9:00 a.m.
Regional Home Rule Goals Committee ..... Thursday, April 26, 4:00 p.m.
Solid Waste Conference ..... Friday, April 27, 8:30 a.m.

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BAY VIEW is published monthly by the Association, a voluntary organization representing city and county governments in the nine counties of the San Francisco Bay region since 1961.

The preparation of the BAY VIEW is financed in part through a federal grant from the Department of Housing and Urban Development under Section 701 of the Housing Act of 1954, as amended.

For further information on programs mentioned in the BAY VIEW call (415) 841-9730.

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People Planning Together for Tomorrow

May 1973

**LOCAL GOVERNMENT EXPENDITURES DOUBLE:** Between 1962 and 1970, expenditures of combined Bay Area Governments increased at almost 11% each year, according to a study for ABAG by the Center for Continuing Study of the California Economy. Education accounted for 42% of local government costs and amounted to $1.2 billion in 1970. It was 25% of San Francisco's budget and 48.4% of the budgets in Solano County. Welfare cost local government $411.8 million in 1970 and represents 14% of budgets. Both education and welfare are expected to increase at a slower rate between now and 1980. By then education will cost local governments $2.5 billion and welfare almost $800 million. Overall expenditures for local government are projected to increase from 1970's $2.9 billion to $6.6 billion in 1980. This includes funds for education; highways; public welfare; health and hospitals; urban services like police, fire, sewage, sanitation, parks and recreation; and other direct general expenditures such as administration and interest on debts. The report estimates that each dollar of the 1980 local government budget will be spent as follows: 37 cents for education, 4 cents for highways, 12 cents for public welfare, 13 cents for health and hospitals, 12 cents for urban services and 21 cents for other direct general expenditures. This is the first time this information has been prepared for all Bay Area counties in a form that allows comparison of trends with State and national figures.

**BUDGET SURPLUS TO PARKS:** The Executive Committee has asked the Governor and the Legislature to spend a substantial part of California's budget surplus on acquisition and development of parks and open space lands.

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**REGIONAL OPEN SPACE TASK FORCE . . .** has been appointed by President Donald Dillon. Chairman will be Councilman Donn Black of Lafayette. Members include: Richard Bell, a labor leader of Pacifica; Supervisor Richard Brann (Solano); Mrs. Dorothy Erskine, a San Francisco conservationist; Councilman Alfredo Garza (San Jose); Lenneal Henderson of Richmond, University of San Francisco sociology professor; Jack Kent, University of California, Berkeley planning professor; Robert Kirkwood, president of San Francisco Planning and Urban Renewal Association; Mayor Nat Landes (Woodside); Mayor Robert Reid (Pleasanton); Supervisor Ginny Simms (Napa); Mrs. Geri Stewart of Los Altos, League of Women Voters; Supervisor Robert Thieller (Sonoma). The task force will provide policy direction for the nine-county park, recreation and open space implementation plan that ABAG is preparing.

**REGIONAL HOUSING GOALS** . . . have been proposed by the Housing Task Force. Reaction by cities, counties and citizens to the goals is invited prior to final adoption by the Executive Committee late in the summer. Seven major goals include: maintain and encourage stable communities, increase and preserve the supply of housing, insure adequate housing at a reasonable price, have an open housing market, encourage equitable housing choice throughout the Bay Area, help local communities in housing planning, and increase the flow of housing information and citizen input in housing planning. More specific goals suggest such things as, "a balanced economic mix and range of housing types within effective ecological considerations, and coordinated with other local and regional development plans like parks and open space, transportation and conservation of resources." Other goals call for coordinated regionwide housing regulatory practices, dispersed and scattered low- and moderate-income housing and encouraging reduced housing costs. For more information contact ABAG's Housing Office at (415) 841-9730.

**REGIONAL HOUSING CONSERVATION** . . . is the aim of an application for $50,000 supplemental HUD funds okayed by the Executive Committee at its April meeting. Member assessments are not affected. The program will include education, information systems, technical aid to communities and study of credit expansion aimed at conserving existing Bay Area housing.

**FEDERAL AID IN THE 70's:** A recent ABAG study predicts that Bay Area local governments can expect considerably less federal help in the 70's than they received during the 60's when the amounts of federal grants-in-aid jumped almost five-fold. Federal budget expenditures are projected at $343 billion in 1977. Grant-in-aid programs that are currently authorized, assuming no changes in existing laws or newly authorized programs, would account for 17% of this federal budget. Based on what it will cost in 1977 to finance existing programs, all but 2% of the projected federal revenues of $348 billion for 1977 is already committed. Because costs of existing federal programs will rise (increased costs, salaries and workloads) at a rate higher than the rate of increased federal revenues, local governments cannot expect a change in the quality of existing programs or funding of new programs, without tax increases, substantial deficits, or substantial cuts in existing program areas. Bay Area cities and counties will receive about $100 million each year through 1976 in revenue sharing funds. The study does not see this as having significant impact as it represents only 4 1/2% of local government's expenditures excluding funds spent on education.

**DELTA PUBLIC FORUM** . . . May 19, 10:30 a.m. to 4:30 p.m., Cosmopolitan Hotel, Sacramento, to review proposed policies for conservation and development of the Delta.

**ATTENTION PROGRAM CHAIRMEN:** ABAG's Speaker's Bureau has stimulating speakers on such topics as ABAG; regional government; planning for the Bay Area's ocean coastline, open space or housing needs; or the regional aviation plan. Some presentations include an audio/slide show. Call ABAG's Public Information Officer at (415) 841-9730.

**REGIONAL PLAN 1970-1990** . . . review, to assure the Plan's policies are valid and relevant and that the Plan map reasonably represents these policies, is underway. ABAG's planners are studying regional and local plan conformance and current development trends. The following specific areas were pointed out to the Executive Committee in April as needing immediate attention: land use surrounding all major airports; North Castro Valley-Cull Canyon area and Apperson Ridge in Alameda County; Danville-San Ramon Valley, Clayton Valley, Byron area and Black Hawk Ranch in Contra Costa County; Half Moon Bay area and San Bruno Mountain in San Mateo County; Rockville-Cordelia-Green Valley area and the Fairfield-Vacaville area in Solano County; and Route 101 corridor, Bennett Valley and the Sebastopol-Occidental-Russian River area in Sonoma County.

**BILL BOARD:** AB 920 (Dunlap) imposes 1% property transfer tax to obtain funds for park and open space lands. SB 546 (Alquist) would require a 20 member directly-elected Board of Directors for the Bay Area Air Pollution Control District. AB 24 (Bee) provides for a Board of 9 directly-elected members for BARTD.

**CATV COMMITTEE CHANGES COURSE:** ABAG's ad hoc CATV Committee with Councilman Donn Black (Lafayette) as chairman, received the go-ahead from the Executive Committee to seek funding for regional programming for CATV as a way to stimulate demand for a Bay Area CATV network. The committee had been unsuccessful in securing funds for a pilot regional telecommunications system, as this is already possible with available technology. The committee hopes that sample videotaped program formats in such areas as intergovernmental relations, regional agency news, in-service training for public employees, police and public safety training, manpower training, and special interest programs will sell the region on the desirability of a nine-county system.

**MAPS AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following maps for the Basic Data Contribution series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111:
(#53) Sources of Emergency Water Supplies in Napa Valley (MF-453, 1:125,000). One map sheet shows an approach and criteria for evaluating water sources for use in emergencies and locates such sources in Napa Valley.
(#54) Geologic Map of Solano County and parts of Napa, Contra Costa, Marin and Yolo Counties (MF-484, 1:62,500). Five map sheets show active faults, landslides and geologic deposits.
(#55) Recent Tectonic Movement on the Concord Fault, Contra Costa and Solano Counties (MF-505, 1:24,000). One map sheet shows location and characteristics of the Concord fault which was recently recognized to be active.
(Technical Report #5) A Review of Benthic Faunal Surveys in San Francisco Bay. This 20 page report gives an overview of studies on bottom-dwelling animal life in the Bay. The health of these communities and the effect on them of man's pollution is assessed.
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**ABAG Executive Committee . . .**

*reviews* thirty-four project applications in May.

*endorses* the policy on substate districting and areawide planning organizations adopted by the California Council on Intergovernmental Relations.

*recognizes* the long-range goals of the Bay Area Comprehensive Health Planning Council as the framework for the development of an Areawide Health Systems Plan.

| Quarterly Financial Report: | General | Fed. Projects | C.J.P. | Solid Waste Project |
|---|---|---|---|---|
| Cash Balance 12/31/72 | $ 2,165 | $142,514 | $ 4,290 | $19,500 |
| Plus Receipts 1/1-3/31/73 | 393,341 | 361,904 | 10,589 | 9,000 |
| Less Disbursements 1/1-3/31/73 | 364,464 | 333,426 | 5,298 | -0- |
| Cash Balance 3/31/73 | 31,043 | 170,992 | 9,582 | 28,500 |
| Additional Funds Invested | | $100,000 as of 3/31/73 | | |

**Current Calendar**

Regional Planning Committee ..... Wednesday, May 2, 3:30 p.m.
Housing Task Force..... Thursday, May 10, 7:30 p.m.
EXECUTIVE COMMITTEE..... Thursday, May 17, 7:30 p.m.
Regional Citizens Forum, Coordinating Committee ..... Monday, May 21, 7:30 p.m.
Regional Home Rule Goals Committee ..... Wednesday, May 23, 4:00 p.m.
Special Ocean Coastline Planning/Regional
Planning Committees Meeting ..... Thursday, May 24, 4:00 p.m.
Regional Airport Systems Study Committee..... Friday, May 25, 9:30 a.m.
Solid Waste Action Committee..... Wednesday, May 23, 9:00 a.m.

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People Planning Together for Tomorrow

JUNE 1973

**ASSEMBLYMAN JOHN KNOX'S AB 2040** to establish a Bay Area Regional Planning Agency will be heard by the Assembly Local Government Committee on June 5. The new agency would combine ABAG, MTC and BASSA and have a governing board of supervisors, mayors and city councilmen. Finances would come from a real estate transfer tax not to exceed 25¢/$500. The agency's regional plan would have six mandatory elements: environmental quality, transportation, open space, parks, land use and resource management. Local plans would conform to the regional plan, limited to those matters having a direct and substantial effect on regional objectives and policies. AB 2040 is in agreement with ABAG General Assembly actions of 1969, 1971 and 1972. ABAG's President Donald Dillon will testify in support of the bill on June 5.

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**REGIONAL ARTS PROJECT:** ABAG will apply to the National Endowment for the Arts for a maximum grant of over a million dollars to double the arts budgets of participating cities and counties, and to become the first council of governments to initiate a regional arts program. The project, developed by the City of Palo Alto, also includes Burlingame, Concord, Menlo Park, Mountain View, Richmond, San Francisco, Santa Clara, Walnut Creek and Marin and San Mateo Counties. Their combined arts budgets of $1,349,531 can be matched 50%-50% if a maximum grant receives approval from the National Endowment for the Arts. ABAG would then establish a Regional Arts Advisory Committee to administer the regional project. It would include assisting new community arts programs, establishing a regional arts calendar and inventorying regional arts resources.

**COUNCILMAN BILL LUCIUS** of Healdsburg was appointed by the Governor to the seven member State Transportation Board. Lucius serves on ABAG's Executive Committee.

**COASTAL PLAN COMPLETE:** The Executive Committee will take public testimony June 21, 7:30 P.M., Hotel Claremont, Berkeley, on ABAG's Proposed Coastal Plan. The Plan covers areas of Sonoma, Marin, San Francisco and San Mateo counties. When approved, the Coastal Plan will be used in federal grant review and recommended as a guide to the region's two Coastal Commissions established by Proposition 20. The Plan is based on the premise that use of coastal resources should not diminish the quality of the environment and that it is in the regional interest to conserve and enhance the unique coastal area for use and enjoyment of present and future generations. Coastal areas are designated as "community growth," "open use-limited development," and "natural resource conservation" areas. Supportive policies on public services such as transportation, water/sewer, acquisition, coastal trails, taxation and implementation are included. Those wishing to testify should call (415) 841-9730.

**PLAN GUIDELINES SEMINAR . . .** June 29, 9:00 A.M. to 3:00 P.M., Hotel Claremont, Berkeley. The State Council on Intergovernmental Relations and ABAG will co-sponsor a seminar on local plan guidelines. CIR's draft of the guidelines (required by SB 1324, 1972) will be discussed. It covers the local planning process, environmental impact reports, guidelines for general plan elements and consistency of zoning with the general plan.

**SOLID WASTE NEWS:** Bay Delta Action Committee is now deciding where the pilot project processing station will be located and which Delta Island will receive the organic wastes for dike stabilization and soil building. Councilman Fred Maggiora (Oakland), Chairman, announced the appointment of Walter Dahl as a project consultant. He will assist ABAG's project director, Yvonne San Jule in working with local agencies.

**EARTH SCIENCE AND LAND USE PLANNING:** The first interpretive report (IR#1) from the USGS/HUD/ABAG Environment and Resources Planning Study, "Role of Water in Urban Planning and Management" (10p.), deals with hydrologic factors in land use planning. A method for evaluating and ranking the types of water information that should be applied to a particular planning need is outlined. While the particular case study is of the Washington, D.C.-Baltimore area, the concepts are a direct outgrowth of USGS's experience in the Bay Area. Available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111.

**REGIONAL CITIZEN FORUM OFFICERS . . .** elected by the Coordinating Committee to serve until March 1974, are Mike Djordjevich (San Rafael), Chairman; Wally Reemelin (Berkeley), Vice Chairman; and Merlo Evans (Oakland), Secretary-Treasurer. In addition to the twenty elected members (see BAY VIEW April, 1973) ten "balancing" members of the Coordinating Committee were selected for one year terms: William Baker (Martinez); Ernest Curtis (Petaluma); Bob Ferguson III (Napa); Judy Garcia (San Jose); Ray Heaps (San Francisco); Gib Johnston (Pleasant Hill); Ted Reed (Los Altos); Dave Scholl (Fairfield); Dorothy Silva (San Jose); James Wong (San Francisco).

**PROJECTIONS TO THE YEAR 2000:** The joint ABAG, Metropolitan Transportation Commission and State Division of Highways program has produced Series I population, employment and land use projections. These figures are primarily for use by the State Water Resources Control Board and include three growth alternatives with locational impact:

- Grosouth 1 continues moderate growth with the bulk in southern counties.
- Losouth 1 shows slow growth with the highest share occurring in southern counties.
- Gronorth 1 continues moderate growth with northern counties having a larger share.

Series II projections will include additional constraints such as limited land, highway congestion, and calibration with the 1970 census. Series III will include local and regional agency policy constraints such as air quality, housing needs, and energy limitations. The primary use of the model outputs is to explore alternatives. These projections are provisional and technical and do not represent policy. Series I projections and a summary for general use will be available by the middle of June.

**BRISC BUSINESS:** ABAG's Bay Region Information Support Center (BRISC) is providing numerous data services for member cities, counties and other agencies. BRISC ran third count census tapes, performed regression analysis on selected data and provided DIME (Dual Independent Map Encoding) files for Contra Costa County. Marin County received a census tract street guide. Richmond received a census tract street guide and consultation about a housing information system. BRISC created a census tract transfer index for the kilometer grid square file of the Bay Area Air Pollution Control District. BRISC provided BARTD with census tract street guides for the San Francisco SMSA. BRISC is working with the State Department of Finance, U.S. Department of Labor and the nine Bay Area counties on sixth count census data. As the Census Service Facility at the University of California is expected to close in June, BRISC could be the census information center by July, if demand warrants it.

**SUPERVISOR GEORGE CHINN (SAN FRANCISCO) AND SUPERVISOR DAN McCORQUODALE (SANTA CLARA)** are new representatives on the Executive Committee.

**BUS TOUR . . .** by Housing Task Force and Executive Committee members will visit a variety of housing developments (Richmond's Iron Triangle, Pittsburg's FACE project area, self-help housing in Sonoma, etc.) on Saturday, June 23. The tour will point out problems and solutions in Bay Area housing.

**REVENUE SHARING IS A DROP IN THE BUCKET:** U.S. spends $4 billion plus in 5 Bay Area counties in capital outlays each year. This, according to an extraordinary report on point-of-origin federal spending, prepared by the Office of Economic Opportunity. Local communities receive federal dollars as wages, for services and materials, and from hundreds of programs like social security, school lunches and payment of the federal debt. ABAG is securing the report and will make county figures available to member jurisdictions.

## ABAG EXECUTIVE COMMITTEE

*reviews* nineteen project applications in May.

*confirms* the appointment of Mayor Gregory Jones (Santa Rosa) to the Ocean Coastline Planning Committee and the submission of the names of Mayor Jean Barnard (Mill Valley) and Councilman Richard Bartke (El Cerrito) to the Secretary of the Interior. One ABAG representative will be selected to serve on the Advisory Commission on the Golden Gate National Recreation Area.

*adjourned* in appreciation of Supervisor Ralph Mehrekens who resigned from ABAG's Executive Committee after serving twelve years and as ABAG's President in 1962.

**$163,000 PHS GRANT** is received by the Bay Area Comprehensive Health Planning Council in addition to a $231,600 annual grant from Public Health Service for planning.

## CURRENT CALENDAR

Ocean Coastline Planning Committee . . . . . Wednesday, June 6, 3:00 P.M.
Regional Planning Committee . . . . . Wednesday, June 6, 4:00 P.M.
Regional Citizens Forum Coordinating Committee . . . . . Monday, June 18, 7:30 P.M.
EXECUTIVE COMMITTEE . . . . . Thursday, June 21, 7:30 P.M.
Regional Housing Task Force . . . . . Saturday, June 23, All Day
Solid Waste Action Committee . . . . . Wednesday, June 27, 9:00 A.M.
Regional Home Rule Goals Committee . . . . . Wednesday, June 27, 7:30 P.M.
CIR/ABAG Planning Guidelines Seminar . . . . . Friday, June 29, 9:00 A.M.

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ABAG ASSOCIATION OF BAY AREA GOVERNMENTS
People Planning Together for Tomorrow

JULY, 1973

**LOCAL CITIES AND COUNTIES HAVE POWERS** . . . greater than most have imagined, to control growth, curb urban sprawl, and regulate land, according to a report just published by ABAG. Titled "How to Implement Open Space Plans," the three-volume document was produced for ABAG by the Overview Corporation, an environmental planning firm headed by former Secretary of the Interior Stewart L. Udall, to help local governments implement their open space plans. Under state law, all cities and counties were to have completed an open space plan including a program for implementation, by June 30 of this year.

A major theme of the ABAG report is that local governments already possess the powers to impose regulations such as zoning on land which they wish to preserve as open space. The California courts are among the most liberal in the nation in allowing governments to use their legitimate police powers. The courts usually defer to the judgment of the governing body when reviewing cases concerning land-use and environmental protection. The report also argues that much of the confusion surrounding the issue of "inverse condemnation" in open space planning is unjustified, and that local planners should not be intimidated. Inverse condemnation, the study insists, only becomes an important factor when land is being considered for acquisition in the near future. The report also discusses how communities can regulate to stage development over time, and recommends a multi-purpose regional agency for the Bay Area to preserve open space as one of its major functions. This agency should have permit power over open space and controlled development lands as shown on the approved Regional Plan 1970-1990.

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**ADDITIONAL HEARINGS ON OCEAN COAST PLAN** . . . were requested by ABAG's Executive Committee. The Ocean Coastline Planning Committee will hear testimony on the proposed plan prior to its finalization and recommendation to the Executive Committee.

Date: Wednesday, July 11, 1973
Time: 7:30 P.M.
Place: Fireman's Fund Auditorium, 3333 California, San Francisco (Parking available off California)

**SUPERVISOR RALPH MEHRKENS** . . . (Santa Clara County) was honored for his long service on the Executive Committee of ABAG. A plaque was presented to Mehrkens by ABAG's President Donald Dillon, Councilman, City of Fremont, at the Board of Supervisors regular meeting on June 5. Mehrkens, who resigned his post because of scheduling conflicts, has been replaced on ABAG by Supervisor Dan McCorquodale. Only one other person has served for longer than Mehrkens' twelve years on the Executive Committee, Supervisor James Kenny of Contra Costa County. Mehrkens was ABAG's second president. Mehrkens will continue as a member of ABAG's Regional Planning Committee and the Regional Airport Systems Study Committee.

**REPORT AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, this report for the Basic Data Contribution series is available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111.
(TR 6). Effects of Urbanization on Sedimentation and Flood Flows in Colma Creek. This 54 page report deals with the effects of various open space, urban and developed land-uses on stream flow, erosion and sediment in Colma Creek. Study area includes Daly City and South San Francisco and is bounded on the north by San Bruno Mountain.

**701 FUNDING THREATENED:** ABAG wired all its federal legislators to protest proposed Congressional reduction of 701 comprehensive planning funds from $110 million to $25 million for FY 74. Not only would this severely affect ABAG's programs, it would also impact city and county planning and management needs to deal with block grants. No word at press time on the full House action.

**"NEW FEDERALISM** . . . if it is to mean anything must strengthen the third level of government—local—which has been on the short end of the stick in power and resources. If local governments are not allowed to join together to develop and implement plans for the future of their areas, then most meaningful decision-making will be taking place in Sacramento and Washington," testified ABAG's President Donald Dillon to the President's Advisory Commission on Intergovernmental Relations. ABAG was one of eight witnesses asked to testify by ACIR at its June San Francisco meeting.

**$40,000 FOR CRIMINAL JUSTICE PLANNING** . . . by ABAG has been okayed by the California Council on Criminal Justice. The 1973-74 program will emphasize relating major criminal justice issues to planning programs that impact upon the CJ system such as housing, health, land use and transportation. Some of the research to be conducted include police response and responsibility in emergency health situations (auto accidents, fires, heart attacks, etc.), recruitment criteria of police departments and court and police responsibilities in landlord tenant disputes. Seminars are planned on computerized court calendaring, police-community relations models and planning by objectives.

**ENVIRONMENTAL IMPACT STATEMENTS PROCEDURES REPORT** . . . has been sent in draft form to ABAG members and other agencies for comments. The report which is a detailed catalog for locating and identifying potential impacts for eight different types of projects, includes an inventory of mapped environmental information at a regional scale. The draft is available in ABAG's library and final printing is expected in the fall.

**YOU CAN'T TELL THE PLAYERS WITHOUT A PROGRAM** . . . and for 75¢ you can have a regional "program." *Bay Area Decision Makers,* the 1973 directory by the League of Women Voters of the Bay Area is available from 280 San Benito Way, San Francisco 94127.

**EARTHQUAKE LEGISLATION:** California Senator Alan Cranston's S 1474 and S 1473 would provide $90 million over five years to develop earthquake prediction capability and research on structural engineering.

**U.S. MAYORS FOR COG'S:** The U.S. Conference of Mayors, some 800 meeting in San Francisco, adopted a policy favoring the use of regional associations of governments. The policy reads in part, "There is need for associations of local governments rather than state agencies to have regional planning and coordination responsibility for the area-wide dimensions of land use, community development, environmental quality and transportation."

**CORRECTION:** Walter Dahl's correct title is Project Coordinator of the Bay Delta Solid Waste Program (June, Bay View).

## ABAG EXECUTIVE COMMITTEE . . .

*reviews* forty-five project applications in June.

*confirms* committee appointments as follows: Vice Mayor Mary Henderson (Redwood City), Mayor Gerald Pera (Half Moon Bay), Regional Planning Committee and Mayor Ralph Bolin (Napa), Mayor Arthur Lepore (Millbrae), Regional Home Rule Goals Committee.

*approves* ABAG administering a $80,000 701 program involving Morgan Hill, Gilroy and Santa Clara County. The program will implement an intergovernmental mechanism to stage growth and maintain open space in South Santa Clara County.

**COLOR US BRIGHT:** Look for magenta, turquoise and yellow BAY VIEWS.

## CURRENT CALENDAR

| | |
|---|---|
| Regional Planning Committee | Wednesday, July 11, 3:30 p.m. |
| Ocean Coastline Planning Committee Public Hearing | Wednesday, July 11, 7:30 p.m. |
| Housing Task Force | Thursday, July 12, 7:30 p.m. |
| EXECUTIVE COMMITTEE | Thursday, July 19, 7:30 p.m. |
| Solid Waste Action Committee | Wednesday, July 25, 9:00 a.m. |
| Regional Home Rule Goals Committee | Wednesday, July 25, 4:00 p.m. |
| Open Space Task Force | Thursday, July 26, 3:30 p.m. |
| Regional Planning Committee | Wednesday, August 1, 3:30 p.m. |

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BAY VIEW is published monthly by the Association, a voluntary organization representing city and county governments in the nine counties of the San Francisco Bay region since 1961.

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People Planning Together for Tomorrow

AUGUST 1973

**APPROVAL OF THE OCEAN COASTLINE PLAN** . . . by the Executive Committee in July, makes the Bay Area the first region in California to adopt a coastal plan as part of its comprehensive general plan. The plan calls for community growth only in the following areas: Bodega Bay, Stinson Beach, Bolinas, Point Reyes Station, Inverness, San Francisco, Pacifica and Half Moon Bay. In these areas "relatively intensive" development would be allowed because facilities such as sewers, water supply and roads are available. In addition to areas where urban development is permitted, the plan shows limited development areas where development is permitted only if it provides significant public benefit and is dependent economically on coastal location. Other lands are designated natural resource conservation areas, which include marine and wildlife habitats, prime agricultural lands and public recreational areas.

ABAG's Ocean Coastline Planning Committee, chaired by Councilman Lenard Grote of Pleasant Hill, heard from more than 200 citizens, organizations and agencies in several series of public hearings. The plan will be used by ABAG to guide growth and development and in reviewing local applications for federal funds. The Bay Area's two regional coastal conservation commissions will also consider the plan. The Coastline Committee was asked by the Executive Committee to report any recommendations for amendment of the plan within a year.

**TWO NEW MAJOR AIRPORTS** . . . for the Bay Area have been recommended in a preliminary airport plan by the state Division of Aeronautics. Both alternatives had been considered and rejected by ABAG's Regional Airport Systems Study Committee (RASSC). The state plan projects 102 million air passengers annually in the Bay Area by 2000. There were under 20 million in 1970. The plan calls for a new airport in Santa Clara County to handle 39 million annual passengers. Another 11 million passengers would be allocated to Hamilton Air Force Base in Novato. RASSC ruled out new facilities, assigned only 1 million passengers in the North Bay (either Hamilton or Napa) and limited the number of passengers at San Jose because of overwhelming community concern about environmental problems. Supervisor Warren Boggess of Contra Costa, chairman of RASSC, termed the state plan, "confusing to the public and an unfortunate example of poor timing."

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**MINORITY PARK USE PILOT STUDY** . . . recently completed by ABAG for the East Bay Regional Park District (EBRPD) suggests that Blacks tend to use parks more than Latinos but both groups use regional parks less than other residents. Community leaders responded to a detailed questionnaire on recreational preferences, and members of minority communities played the "Regional Park Director Game" to set priorities about the kinds of park activities their communities favor. This is the first time gaming has been used in Bay Area regional planning.

It was found that 39% of the respondents used parks twice a month or more. 72% would like to use parks at least that often. Current park use includes fishing, sight-seeing, team sports and picnicking. Within 45 to 60 minutes drive from home, respondents would like to camp, swim, hike and boat. Those surveyed expressed a preference for "inland active" type parks such as Tilden—again within 45 to 60 minutes from home.

Seven major reasons identified for infrequent use of parks by minority citizens are: other priorities on time or no spare time for park use; cost; inaccessibility; overcrowding in parks frequented by minorities; activities not geared to minority interests; lack of promotion to attract minorities to parks; and hostility towards minority users from other park users, employees and rangers.

**CIVILIAN RESEARCH** . . . on manpower, health care, public safety, pollution, productivity, education, transportation and energy resources would be provided in S. 32, the National Science Policy and Priorities Act. The bill, which has ABAG support, would also help communities in conversion to a civilian economy.

**HOUSING BUS TOUR** . . . by members of ABAG's Regional Housing Task Force last month included Richmond's Crescent Park and Iron Triangle; Pittsburg's Lido Square, Delta Hawaii mobile home park, FACE area and Casa Serena senior citizen project; Vallejo's Marina Towers and the Victorian historical preservation area; "sweat equity" housing in Windsor (Sonoma County); and a union-sponsored FHA 235 project in Santa Rosa. Task Force members were met by officials of the communities visited in the all day tour. The group lunched with Vallejo's Mayor Florence Douglas and Solano County Supervisor Alfred Siegler.

**FALL GENERAL ASSEMBLY** . . . will be October 11, at 7:30 P.M. H's Lordships Restaurant, Berkeley Marina. Interim urban growth guidelines and a three year growth policy program will be the main agenda item.

**MEDIA WORKSHOP:** ABAG will sponsor an all-day workshop for local government personnel on uses of audio-visual techniques, cable television and mass media on Friday, September 14, 9 A.M. to 4 P.M., at the Holiday Inn in Emeryville. The workshop is designed for management, planning, law enforcement, fire protection, health and welfare, public works, parks and recreation, civil service, libraries, local government and other departments that use media for staff training or public information activities. ABAG's recent survey of media use by these departments will be discussed, along with regional and national sources of programming. Advance registration is $10, door registration is $15. Mail registration fee with your name, title and department to ABAG or phone (415) 841-9730.

**LAND USE ASSUMPTIONS IN TRANSITION,** a seminar for local officials sponsored by the County Supervisors Association of California, will be all day, August 17, Royal Coach Inn in San Mateo. Call CSAC at (916) 441-4011 to register.

**HIGH SPEED GROUND TRANSIT . . .** for the California corridor was endorsed in concept by the Executive Committee. S. 1328 by Senator John Tunney would study the feasibility of such a system from Canada to Mexico. ABAG's aviation study found almost 40% of all air travelers in and out of the Bay Area are California corridor travelers.

**MAPS AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, these maps from the Basic Data Contribution series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111.
(#56) Preliminary Geologic Map of Eastern Sonoma and Western Napa Counties (MF-483, 1:62,500)—four map sheets showing faults, landslides, deposits and bedrock.
(#57) Photointerpretative Landslide Map of Western Contra Costa and Northwestern Alameda Counties (1:62,500)—two map sheets nearly complete USGS's photointerpretative landslide mapping of the Diablo range.

**HEARING ON BASSA PLAN . . .** will be 7:30 P.M., August 15 at the Hotel Claremont. The Bay Area Sewage Services Agency preliminary plan covers facilities, implementation, and policies.

**EXECUTIVE COMMITTEE CHANGES:** New members are: Councilman Willem Berkhout (San Pablo), Contra Costa alternate; Vice-Mayor Jack Cavanagh, Jr. (Petaluma), Sonoma representative; Supervisor James Fitzgerald, San Mateo alternate; Councilman Donald Koreski (Sunnyvale), Santa Clara alternate; Mayor Gerald Pera (Half Moon Bay), San Mateo alternate; Councilman William Podgorsek (Campbell), Santa Clara representative; and Supervisor William Royer, San Mateo representative.

## ABAG EXECUTIVE COMMITTEE . . .

*reviews* thirty-four project applications in July.

*hears* the Open Space Task Force's plans to use public hearings, questionnaires and broad participation in its meetings to maximize citizen involvement in its program.

*approves* uniform procedure agreement with California DOT, the State Clearinghouse and the Metropolitan Transportation Commission for review of highway projects.

**NEW TO ABAG COMMITTEES:** Councilman James Jackson (Cupertino) and Vice-Mayor Geoffrey Steel (Fremont), Regional Planning Committee; Supervisor Victor Calvo (Santa Clara County), Finance Subcommittee; Councilman Larry Asera (Vallejo) and Vice Mayor E. Ross Parkerson (Fairfax), Regional Housing Task Force; and Keith Roberts, Bay Chapter, Sierra Club, and Paul Wineman, Senior Vice President, Bank of California, Open Space Task Force.

## CURRENT CALENDAR

Regional Planning Committee ..... Wednesday, August 1, 1973, 3:30 p.m.
Solid Waste Technical Advisory Committee ..... Friday, August 9, 1973, 1:30 p.m.
EXECUTIVE COMMITTEE ..... Thursday, August 16, 1973, 7:30 p.m.
Regional Airport Systems Study Committee (tent.) .... Friday, August 17, 1973, 9:30 a.m.
Regional Citizens Forum Coordinating Committee ... Monday, August 20, 1973, 7:30 p.m.
Regional Home Rule Goals Committee ..... Wednesday, August 22, 1973, 4:00 p.m.
Open Space Task Force ..... Thursday, August 23, 1973, 3:30 p.m.

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SEPTEMBER 1973

**REGIONAL GROWTH POLICY RESOLUTION . . .** was approved by the Executive Committee in August and will be the main agenda item of the General Assembly October 11, 7:30 p.m., H's Lordship's Restaurant, Berkeley Marina. The resolution:

- adds to the approved 5.5 million population growth guide for 1980 the estimate of 2.3 million jobs needed and 783 square miles of urbanized land needed—keeping 5891 square miles of reserved open space as shown in the Regional Plan.
- establishes growth criteria to be used by ABAG in reviewing plans and proposals.
- commits ABAG to a cooperative process with local and other regional governmental agencies in resolving growth issues for the Bay Area.
- begins a three year program of coordination between ABAG and local jurisdictions for balanced growth policies.

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The resolution also shows reduced regional growth ranges for the year 2000, with population from 6 to 7.5 million, jobs from 2.6 to 3.2 million, maximum urbanized land from 820 to 920 square miles, reserved open space at 5871 square miles and a regionwide average annual growth rate from .8 to 1.6%. Issue paper four, "Growth Policies Program" will be available mid-September at a cost of $1.

**ABAG MEDIA WORKSHOP FOR LOCAL GOVERNMENT . . .** will feature panelists: Gilbert Boreman, San Francisco CAO's office; Charles Davis, Association for Continuing Education, Stanford Instructional TV Network; Warren Gannon, San Jose Cable TV; Lavor Neuenswander, U. S. Civil Service Commission; William Osterhaus, President of KQED - TV. The all-day September 14 session at Emeryville's Holiday Inn will focus on local government uses of audio-visual aids, cable television, and mass media. Informal discussion groups on training and public information programs and videotape demonstrations will follow lunch. Advance registration of $10, including lunch, must be received by September 10. For more information call ABAG at (415) 841-9730.

**ABAG'S STAFF REORGANIZATION . . .** will help provide better services to member cities and counties and a clear view of staff responsibility for each program. The basic framework approved by the Executive Committee in July, sets up four major departments. Special programs such as the ABAG/MTC joint effort will use a team approach, drawing on staff from a variety of disciplines.

Executive Director Revan Tranter has now announced the following appointments:

Director of Administration: Terry Bergman (MBA, Golden Gate College)—formerly Finance Officer

Director of Planning and Programming: Rudolph Platzek (MRRP, Univ. of Michigan)—formerly Planning Director

Assistant Director (Management): John McKoy (MCP Univ. of Pennsylvania)

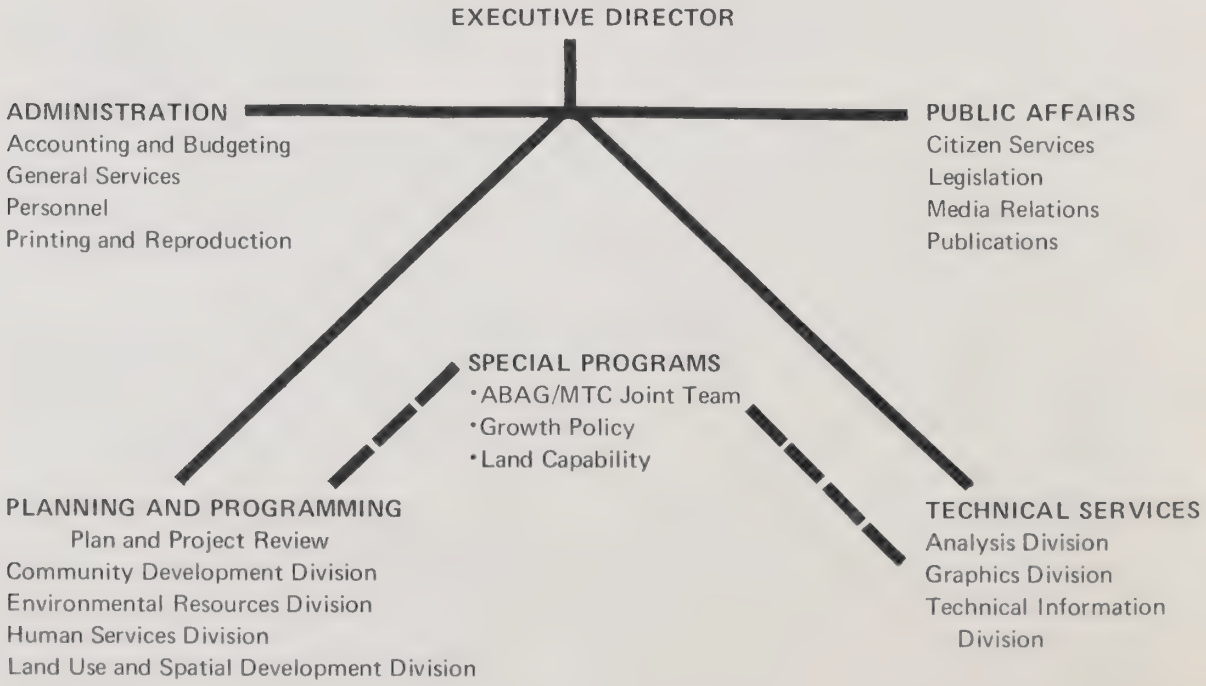
Assistant Director (Growth Policy): Donald Skinner (MCP, Univ. of Michigan)

Director of Public Affairs: Lizette Weiss (MPA, Cal. State Univ., Hayward)—formerly Public Information Officer

Director of Technical Services (Acting): Peter Peel (MCP, U.C., Berkeley)—formerly Special Projects Director

Assistant to the Executive Director: Terry Margerum (MBA, Harvard)

"I believe the reorganization will enable us to operate on a new plane of effectiveness," said Mr. Tranter. "Our next step will be the introduction of a management by objectives system. Together with the creation of a three year overall program design, these efforts should take us a long way toward making ABAG the finest planning agency in the country."



**RASSC REACTIVATED:** The Regional Airport Systems Study Committee will be reconstituted with an initial task to study the recently released preliminary state aviation plan. ABAG members will be Supervisor Warren Boggess (Contra Costa); Mayor Thomas Hannigan (Fairfield); Supervisor Ralph Mehrkens (Santa Clara); and Mayor Helen Putnam (Petaluma). Metropolitan Transportation Commission will appoint four members and each of the Bay Area's three major airports will be represented on the committee In addition, the new State Department of Transportation will be invited to name a representative.

ABAG's Executive Committee heard a presentation on the State Plan at the August meeting. The response indicated the general feeling that the State had ignored political and land use realities in developing the alternatives. Supervisor Joseph Bort (Alameda) said, "The data developed by the State will be helpful in updating the regional aviation plan, but transportation planning pursuant to AB 69 (1972) will be done locally and not by the State."

**$207 MILLION . . .** was the total cost of 271 projects reviewed by ABAG under A-95 in the six months ending June 30.

**AMENDING THE OCEAN COASTLINE PLAN:** Supervisor William Royer (San Mateo) proposed amendments to ABAG's Ocean Coastline Plan approved in July by the Executive Committee. ABAG's legal counsel has advised that plan amendments must have a public hearing. The Regional Planning Committee will report in November the progress of the plan's overall review.

**WATER REPORTS:** Two new reports from the USGS/HUD/ABAG Environment and Resources Planning Study are available from the USGS Public Inquiries Office, 555 Battery, San Francisco 94111: Circular 601-I, "Water Facts and Figures for Planners and Managers"—a handbook of basic water information and glossary of water terms. IR-2, "A Review of Wastewater Problems and Wastewater Management Planning in the San Francisco Bay Region"—discusses the hydrologic implications of waste water management alternatives for San Francisco Bay.

**EPA/ABAG MEETING,** prior to the U.S. Environmental Protection Agency's hearing on its air quality implementation plan, drew more than sixty city and county officials last month. Officials questioned the ability of the Bay Area to meet an air quality standard that the region had not enjoyed since air quality monitoring began in the early 1950s.

**PHASE IV:** To help meet the demand for ABAG publications, effective September 1, a modest handling charge will be necessary. Member agencies will continue to receive a copy of each ABAG document produced, free of charge. Covering ABAG's cost of handling the hundreds of publication requests received each week will make it possible to print enough copies of popular reports to meet the demand.

## ABAG EXECUTIVE COMMITTEE ALSO . . .

*reviews* twenty-two project applications in August.

*learns* county representatives are considering ways ABAG can assist them in meeting solid waste management planning requirements per SB 5 (1972).

| Quarterly Financial Report | General | Fed. Projects | C.J.P. | Solid Waste Proj. |
|---|---|---|---|---|
| Cash Balance 3/31/73 | $ 31,043. | $170,992. | $9,582. | $28,500. |
| Plus Receipts 4/1-6/29/73 | 339,032. | 146,507. | 6,604. | 12,000. |
| Less Disbursements 4/1-6/29/73 | 362,321. | 307,948. | 8,186. | 20,759. |
| Cash Balance 6/30/73 | 7,754. | 9,551. | 8,000. | 19,741. |
| Additional Funds Invested | | $75,000. as of 6/29/73 | | |

## CURRENT CALENDAR

Solid Waste Action Committee . . . . . .Wednesday, September 5, 1973, 9:00 a.m.
Regional Planning Committee . . . . . Wednesday, September 5, 1973, 3:30 p.m.
Housing Task Force . . . . . .Thursday, September 13, 1973, 7:30 p.m.
CATV Workshop . . . . . Friday, September 14, 1973, 9 a.m. - 4 p.m.
Regional Citizens Forum Coord. Comm. . . . . .Monday, September 17, 1973, 7:30 p.m.
EXECUTIVE COMMITTEE . . . . . .Thursday, September 20, 1973, 7:30 p.m.
Regional Home Rule Goals Comm. (tent.) . . Wednesday, September 26, 1973, 4:00 p.m.
Regional Open Space Task Force . . . . . .Thursday, September 27, 1973, 3:30 p.m.

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OCTOBER 1973

**BERKELEY'S WASTES WIN:** 200 tons of garbage per day from Berkeley—including some from Albany, Emeryville and Oakland—will be used in the Bay-Delta solid waste pilot project. 20 tons of sewage sludge from the East Bay Municipal Utility District would also be involved. 5600 acre Mandeville Island in San Joaquin County was selected as the project site by the Action Committee headed by Councilman Fred Maggiora (Oakland). The pilot project will test the use of organic wastes for reinforcing levees and to raise the level of the Delta agricultural islands. The Delta islands' peat soil blows away and subsides at the rate of 1" to 2" each year. Some of the islands are 20' below river level. Organic wastes will be composted in Berkeley and barged to Mandeville Island.

Next step for the Action Committee is to raise the $4 million that the three year project will require from Federal, State and local governments. If the pilot project is successful, ABAG's consultants estimate it could provide a solution to the Bay Area's solid waste problem for 100 years.

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**COMMUNITY DEVELOPMENT AND REVENUE SHARING CONFERENCE** . . . to be held November 9 and 10 at the Hotel Claremont, Berkeley is sponsored by ABAG and the Bay Area Chapter of the National Association of Housing and Redevelopment Officials (NAHRO). The conference, for local officials, will increase understanding of community development and how housing needs can be met by communities using this coordinated approach. Workshop sessions will cover topics suggested in a nine-county survey by ABAG of local officials. David Meeker, Jr., Assistant Secretary for Community Planning and Development, Department of Housing and Urban Development, is the featured speaker at the Saturday wrap-up luncheon. Mr. Meeker is a registered architect and formerly deputy mayor of Indianapolis. He previously served as that city's metropolitan redevelopment commission's executive director. For more information call ABAG staffer, Helen Manning at (415) 841-9730.

**REMINDER:** Fall General Assembly, H's Lordship's Restaurant, Berkeley Marina, October 11, 7:30 P.M.

**1973 GROWTH ISSUES** will be the subject of a public discussion sponsored jointly by ABAG's Regional Planning Committee and the Regional Citizens Forum Growth and Density and Environmental Protection Issue Committees. All Bay Area residents are invited. Call the Public Affairs Department for more information at (415) 841-9730.

**DATE:** Wednesday, October 3, 1973
**TIME:** 7:30 P.M.
**PLACE:** Horizon Room, Hotel Claremont, Berkeley

**CORDELIA PROJECT OKAYED:** ABAG's Executive Committee approved expansion of the City of Fairfield's sewer system to handle projected industrial flow and existing development in the Green Valley area. In addition, ABAG will meet with local officials to work out regulatory means of preserving prime agricultural lands. Cordelia is designated as a new community site with the condition that policies for staging and management of development, and protection against seismic hazards be implemented by Fairfield.

**RAPC REPLACES RASSC:** The new regional airport committee of ABAG and the Metropolitan Transportation Commission chose Contra Costa Supervisor Warren Boggess as chairman and Alameda Supervisor Joseph Bort as vice chairman. The committee is the successor to RASSC which developed the regional airport plan approved last November.

The new committee will set policy for ABAG and MTC airport planning activities, monitor aviation issues that affect the region and recommend action to both ABAG and MTC. ABAG representatives, in addition to Boggess, include Mayor Thomas Hannigan (Fairfield), Supervisor Ralph Mehrkens (Santa Clara County) and Mayor Helen Putnam (Petaluma), Supervisor Bort and William Lawson of Menlo Park represent MTC. Two additional members will be named by MTC. The three major Bay Area airports are represented by Thomas Bertken (San Francisco), James Nissen (San Jose) and Ben Nutter (Oakland). The State Department of Transportation's member is District Director T. R. Lammers.

**BARPA MOVES AHEAD:** AB 2040 (Knox) to establish a Bay Area Regional Planning Agency will be considered by the Senate in January. Bay Area Sewage Services Agency (BASSA) and the Metropolitan Transportation Commission (MTC), which would be merged with ABAG if the bill passes, are both considering support and/or offering amendments.

**NEW FACES** . . . on the Executive Committee are alternate representatives from San Jose, Councilman James Self and Councilwoman Susanne Wilson; Sonoma Councilwoman Nancy Parmelee representing the cities in Sonoma County and Councilman George Vukasin, an Oakland alternate.

**HOUSING GOALS VOTE IN:** The results are in of a survey of seven housing goals, developed by ABAG's Regional Housing Task Force, as a basis for the Regional Housing Plan. Six thousand copies of the goals statement were distributed throughout the Bay Area. A post card survey indicated substantial agreement on all goals by citizens and elected officials alike, with no less than 75% voting "yes" on any of the goals. "Insuring adequate housing at a reasonable price" is the goal most favored by citizens, whereas elected officials are most in favor of "maintaining and encouraging stable communities." Other popular goals included "equitable housing choice throughout the area" and "increase the flow of housing information and citizen input." Many respondents wanted the goal, "have an open housing market," to be clarified. The goal that received the most comments was "increase and preserve the housing supply," with most of the comments dealing with the growth issue.

**GOALS AND PROGRAM STATEMENT . . .** was approved by ABAG's Executive Committee in September. The document, required by HUD, is the overall program design and indicates policy direction for ABAG's next three years.

**EIR'S ON TV?** Starting October 15 on KRON (6-6:30 A.M., Mon. and Wed.) and October 20 on KQED (1-3 P.M., Saturdays) a seven part college credit course is offered on environmental impact reports. Call (707) 795-2394 for details.

**MAP AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following map is available from the USGS Public Inquiries Office, 555 Battery, San Francisco 94111: (#57) Preliminary Photointerpretation Map of Landslide and other Surficial Deposits covering parts of Contra Costa and Alameda Counties (MF-493, 1:62,500). This map shows landslides, alluvium, colluvium, marshland and terrace deposits from Concord, Walnut Creek and San Ramon on the east to the Bay on the west.

**4,802,800 PEOPLE CALL THE BAY AREA HOME . . .** according to the 1973 California Department of Finance's latest estimates. Sonoma County grew by the largest rate—4.4%—over 1972 and San Francisco lost 1.2%. The Bay Area grew by 1% over 1972 as contrasted to a 1.4% jump in 1972 figures over 1971.

**NOMINATIONS FOR ABAG'S PRESIDENT AND VICE PRESIDENT . . .** must be received by November 15. Nomination petitions may be circulated by any mayor, councilman or supervisor of a jurisdiction that is a member of ABAG. Any Bay Area elector living in a member jurisdiction is eligible to hold ABAG's top posts. Nomination petitions may be picked up in person from ABAG's Executive Director beginning October 12 and require the signatures of 15 mayors, councilmen or supervisors who may not sign more than one petition for each office.

## ABAG EXECUTIVE COMMITTEE ALSO . . .

*reviews* nineteen project applications in September.

*confirms* appointment of Councilman Lawrence Mulryan (San Rafael) to the Regional Open Space Task Force and Margaret Azevedo (Marin County Planning Commission) and Councilman George Lowy (Pittsburg) to head the Regional Housing Task Force.

*appoints* Supervisor Thomas Bates to the Bay Area Comprehensive Health Planning Council.

*hears* about the regional plan element cost model being developed by the Systems Committee of the Regional Citizens Forum.

**ABLE AUDIT:** ABAG's Executive Director, Revan Tranter, got HUD's permission for ABAG to hire an independent public accounting firm to audit HUD projects. Metropolitan Washington Council of Governments is the only other COG known to have a similar arrangement with HUD.

## CURRENT CALENDAR

Regional Planning Committee . . . . . Wednesday, October 3, 3:30 P.M.
Public Discussion: Growth Issues . . . . . Wednesday, October 3, 7:30 P.M.
GENERAL ASSEMBLY . . . . . Thursday, October 11, 7:30 P.M.
Regional Citizens Forum Coordinating Committee . . . . . Monday, October 15, 7:30 P.M.
EXECUTIVE COMMITTEE . . . . . Thursday, October 18, 7:30 P.M.
Regional Open Space Task Force . . . . . Thursday, October 25, 3:30 P.M.
Regional Home Rule Goals Committee . . . . . Wednesday, October 31, 4:00 P.M.

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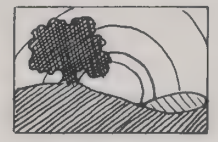
NOVEMBER 1973

# San Francisco Bay Region YEAR 2000

6.0 - 7.5 Million
Population

2.7 - 3.2
Million Jobs

844 - 923 Square
Miles Urban Land



5891 Square Miles
Reserved Open Space

ABAG planners will study the consequences of Bay Area growth by the year 2000 following General Assembly action. The Fall General Assembly, meeting October 11 at H's Lordship's Restaurant in Berkeley, overwhelmingly voted to support a resolution titled, Formulation of Long-Range Regional Growth Policy II. The policy's guidelines and criteria will be used by ABAG in planning future studies and in review of federal grants under A-95, of environmental impact statements, and of the plans of public and private organizations which bear upon the nine-county Bay Area.

ABAG estimates that population for the nine-county area could reach 5.5 million by 1980 from the present 4.8 million. The ranges of population for future study were reduced from those approved by the General Assembly last February to reflect more adequately recent annual growth rates. If managed carefully, ABAG planners say, this growth is possible without affecting the 5891 square miles of open space ABAG wants permanently saved.

In introducing the resolution, Marin County Supervisor Michael Wornum, Chairman of the Regional Planning Committee, said that growth planning was "the unifying idea needed for all Bay Area jurisdictions. It can balance the burdens and benefits and help communities determine their fair share." The resolution commits ABAG to cooperative action with local and regional agencies in resolving growth issues and developing balanced growth policies.

**COMMUNITY DEVELOPMENT AND REVENUE SHARING CONFERENCE . . .** sponsored by ABAG and the Bay Area Chapter of the National Association of Housing and Redevelopment Officials is November 9-10 at the Hotel Claremont, Berkeley. Registration begins at 8:30 a.m. both days. The conference is designed to respond to the recognized need of local officials to learn more about the community development process in the light of new funding at the Federal level. Friday's luncheon speaker will be Mayor Norman Y. Mineta of San Jose, a city whose approach to community development is the subject of a feature article in the latest *Journal of Housing.* The speaker at the Saturday luncheon will be David O. Meeker, HUD's Assistant Secretary of Housing and Urban Development. Small workshops with experts on such topics as land banking, facilitating housing rehabilitation, community development corporations, self-sustaining housing programs and tax increment financing are part of the program. Invitations to the conference have been extended to elected and appointed officials and key administrators of Bay Area cities and counties. For further information, contact Helen Manning at ABAG, (415) 841-9730.

**NEW FACE:** Councilman Larry Asera (Vallejo) is the new alternate city representative from Solano County to the Executive Committee.

**SANTA ROSA PLAIN STUDY:** A recent cooperative venture between ABAG, the cities of Santa Rosa, Sebastopol, Rohnert Park, and Cotati and Sonoma County Local Agency Formation Commission (LAFCO) resulted in a three month pilot study which identified areas near Santa Rosa where growth could be expected. The analysis included environmental factors, local growth policy and infrastructure analysis. ABAG hopes to pursue other cooperative efforts with LAFCO's. Of critical importance is the opportunity for local agencies to provide input to focus ABAG's research on specific problem areas which will yield data that will be beneficial to local agencies.

**MAPS AVAILABLE:** As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following map is available from the USGS Public Inquiries Office, 555 Battery, San Francisco 94111: (#59) Preliminary Photointerpretation Map of Landslide and Other Surficial Deposits of the Livermore and Part of the Hayward 15' Quadrangles (MF-519, 1:62,500). This two sheet map shows landslides, alluvium, colluvium, and terrace deposits in parts of Alameda and Contra Costa County.

**QUARTERLY FINANCIAL REPORT:**

| | General | Fed. Projects | C.J.P. | Solid Waste Project |
|---|---|---|---|---|
| Cash Balance 6/30/73 | $ 7,754 | $ 9,551 | $8,000 | $19,741 |
| Plus Receipts 7/1-9/30/73 | 442,251 | 85,801 | 5,894 | 4,500 |
| Less Disbursements 7/1-9/30/73 | 425,372 | 90,786 | 5,894 | 13,725 |
| Cash Balance 9/30/73 | 24,632 | 4,566 | 8,000 | 10,516 |
| Additional Funds Invested | | $75,000 as of 9/30/73 | | |

**SERIES II:** A summary of the Series II Report on Population, Employment and Land Projections, San Francisco Bay Region: 1970-2000 is now available, prior to the release of the complete report. This is a product of the ABAG/Metropolitan Transportation Commission joint program which has developed three alternative regional growth choices. These choices, termed LoSouth 2, GroSouth 2 and GroNorth 2, present three alternative futures based on population, employment and land use projections to the year 2000. These projections are under review with local planners and are part of an on-going process that evaluates and refines in response to improved predictive techniques, changing regional and local planning policies and feedback from the local review. Series II projections are a refinement of projections prepared for use by the State Water Resources Control Board. The new projections reflect modeling improvements and additional technical and political considerations, improved land use and employment data and improved information on future transportation systems in the region. The three alternatives include an upper limit of 7.5 million people and a lower limit of 6.2 million people for the region for the year 2000 as approved by the Fall General Assembly.

GroSouth 2 continues the 1960-70 population trend in which the bulk of growth occurs in the Southern Counties. It also assumes long commute distances between jobs and residences. GroNorth 2 uses the same regional population and employment levels as GroSouth 2, but allows for a larger proportion of basic employment in the Northern Counties and assumes the location of residents within easy commuting distance of their jobs. LoSouth 2 reflects the slower overall regional growth rate which has occurred since 1970 with the highest share of growth continuing in the Southern Counties. It is important to note that Series II projections provide alternatives from which agreement can begin to emerge on a desirable growth future for the San Francisco Bay Region. For further information concerning Series II data contact Bruce Strahan, Senior Regional Planner at ABAG, (415) 841-9730.

**HOUSING CONSERVATION TECHNICAL ADVISORY COMMITTEE:** The initial meeting of HCTAC, established to review and make suggestions on ABAG's specially funded project, "New Strategies for Conserving the Housing Stock," was held Tuesday, October 16. Members of the committee, which will meet at least monthly in brown-bag luncheon working sessions, are: Mrs. Glenda Brady, Chief of Community Services, Richmond Redevelopment Agency; John Canestro, Chief Building Official, City of Hayward; Leonard Chew, Housing Sanitarian, San Mateo County Health and Welfare Department; Bernard A. Cummings, Chief, Property Conservation Division, San Francisco; G. W. Degemann, President, Bonded Remodelers Council; Ms. Genette Sonnesyn, Chairman, Bernal Heights Citizens FACE Advisory Committee, San Francisco; and representative from the Regional Housing Task Force to be appointed.

**WORK STUDY PROGRAM:** Six city and regional planning students from the University of California, Berkeley, will begin participation this fall in a two-year work study program co-sponsored by ABAG, HUD and various local agencies. Two students will work on selected ABAG projects and the remaining 4 will choose from among 11 projects offered by other participating agencies. The students will devote 15 hours per week to their projects in addition to regular course work each semester. In addition, they will meet together monthly with their agency supervisors to provide an on-going evaluation of the program and will participate in two seminars on subjects of their choice.

Funding for the program totals $45,000, $30,000 of which is provided by HUD and the balance by ABAG, the University of California and the participating agencies.

## CURRENT CALENDAR

Regional Planning Committee .....Wednesday, November 7, 3:30 P.M.
Community Development Conference ..... Friday, Saturday, November 9-10
EXECUTIVE COMMITTEE ..... Thursday, November 15, 7:30 P.M.
Regional Housing Task Force ..... Thursday, November 15, 7:30 P.M.
Regional Citizens Forum Coordinating Committee .... Monday, November 19, 7:30 P.M.
Regional Home Rule Goals Committee .....Wednesday, November 28, 4:00 P.M.

ABAG ASSOCIATION OF BAY AREA GOVERNMENTS
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For further information on programs mentioned in the BAY VIEW call (415) 841-9730.

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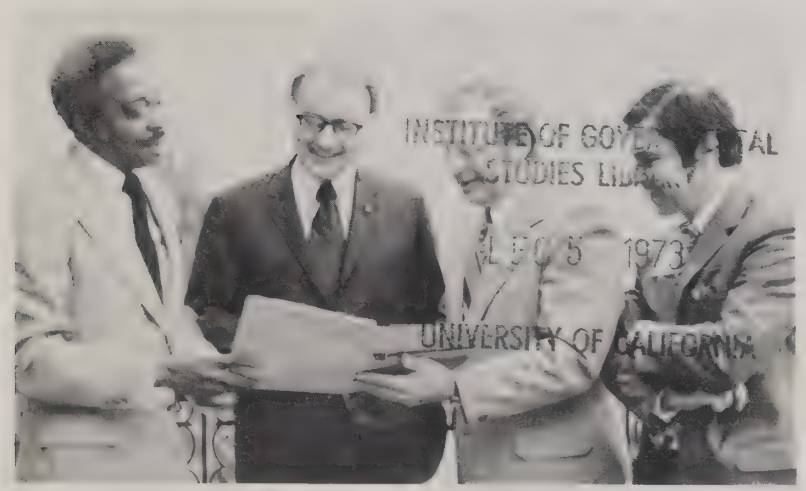
People Planning Together for Tomorrow

DECEMBER 1973

**ELECTION CONTEST:** For the first time since ABAG was founded in 1961, there will be a contest for the two-year terms of president and vice president. Four nominating petitions were filed by the November 15 closing date. The candidates for president are Supervisor Warren Boggess (Contra Costa County) and Supervisor Joseph Bort (Alameda County). Running for vice president are Councilman Lenard Grote (Pleasant Hill) and Mayor R. David Martin (Burlingame). Ballots will be mailed to city and county clerks during the week of December 17. All supervisors, mayors and city councilmen are eligible to vote. Votes will be tallied on January 21, 1974 and ratified at the February General Assembly.

**ABAG-NAHRO CONFERENCE HIGHLIGHTS:** More than 250 local officials attended a 2-day conference in Revenue Sharing and Community Development, sponsored by ABAG and the National Association of Housing and Redevelopment Officials, on November 9-10.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ABAG and NAHRO officials discuss conference proceedings. (L-R): John Williams, Executive Director, Oakland Redevelopment Agency and National President of NAHRO; David O. Meeker, Jr., HUD Assistant Secretary for Community Planning and Development; Councilman George Lowy (Pittsburg), Conference Chairman; and Revan A. F. Tranter, Executive Director, Association of Bay Area Governments.

They heard speakers such as David O. Meeker, Jr., HUD Assistant Secretary for Community Planning and Development and Mayor Norman Y. Mineta of San Jose. Mr. Meeker pledged support for the following community development goals: a just distribution of funds based on need rather than political power and grantsmanship; reduction of federal over-regulation and return of certain responsibilities for implementation to the local decision-making level; the strengthening of local democratic decision-making through the encouragement of citizen input and participation; and, finally, increased flexibility within the programs to permit the local communities to adjust their priorities within national priorities.

Mayor Mineta discussed the preparations his city has made for the New Federalism. In discussing block grants, he said, "The community block grant represents a significant opportunity for cities, in fact, to gain a greater degree of control over the density of their own communities." Resolutions were approved by the conference supporting the concept of block housing grants to local communities, bearing in mind national goals including low and moderate income housing, and supporting adequate interim funding for existing community development programs.

**ABAG AIDS CAR POOL EXPERIMENT:** An effort to help commuters lick the energy crisis is underway by an unusual car pool consortium made up of KPIX-TV, KSAN Radio and other media; Hibernia Bank; the Federal Highway Administration; Golden Gate Bridge, Highway and Transportation District; Division of Bay Toll Crossings; the California Department of Transportation; and the Census Use staff of the Census Bureau. ABAG was asked to join in the technical planning underway to code home and work addresses from forms filled out by people wanting car pools. Computer coding will be programmed by ABAG and the Census Use staffs using regional data files from ABAG's computer application section.

**1/2 MILLION HOUSEHOLDS WITH A HOUSING PROBLEM:** A new ABAG study, based on 1970 Census figures, estimates that nearly half a million Bay Area households are experiencing a housing need. By these estimates 292,900 rental units and 71,900 sales units should be made available, with the balance of needed units to be drawn from the existing housing pool. This can be done in three ways: new construction, rehabilitation of substandard units or by freeing certain units presently in use which would better suit other householders than those now using them. Three factors determine a housing need: the dwelling lacks basic plumbing and heating equipment, more than one person per room in the unit, when 25% or more of household income is paid for rent. The greatest need is for rental one-bedroom units costing between $100 and $150 per month and for sale units in the $20-$35,000 range.

A free summary of the Housing Needs Study and a $2 statistical report for technicians is available from ABAG's Public Affairs Office at (415) 841-9730.

**REGIONAL OPEN SPACE TASK FORCE . . .** has as a new member, Thomas Mellon, San Francisco's Administrative Officer.

**A-95 STRENGTHENED:** The Office of Management and the Budget has made some key revisions in Circular A-95 as follows:

- A federal funding agency must explain, in writing, to OMB and the state and areawide clearinghouses why it funds an application that receives a negative review from a clearing house.
- Any applicant for areawide planning assistance, other than the A-95 agency itself, must submit a memorandum of agreement between the two agencies as to how their planning will be coordinated.
- Multi-source programs will be subject to A-95, such as Integrated Grant Administration, DOT unified work programs, environmental protection consolidated program grants and areawide manpower plans.
- Comments by the clearinghouse must now include the extent to which the proposed project (1) duplicates, runs counter to, or needs to be coordinated with other projects or activities being carried out in or affecting the area; or (2) might be revised to increase its effectiveness or efficiency.

**MAKING PLANS REAL:** ABAG's Regional Aviation Plan is being implemented by local agencies which operate airports. For example, San Jose Airport is acquiring nearby residential property as a noise abatement procedure to assure that the airport will be able to meet State noise standards, one of the ABAG Plan's environmental criteria. ABAG representatives have testified before the Alameda County Airport Land Use Commission on proposed Bay Farm Island developments' impact on Oakland Airport and before the San Francisco Planning Commission and Board of Supervisors on the environmental report on San Francisco Airport's expansion plans.

Another Plan feature is being implemented, incidentally, as a result of the energy crisis. The Plan calls for 60% of all airline seats to be used on flights in and out of the Bay Area. This feature was the result of strong public opinion at ABAG's hearings on the Plan. Numerous meetings were held with the Civil Aeronautics Board (CAB), which uses only a 55% factor in setting rates. Because airlines are cutting back on the number of flights due to fuel shortages, the airline seat factor has risen sharply.

**ABAG/MTC COORDINATING COMMITTEE . . .** will follow and review the joint work efforts of ABAG and the Metropolitan Transportation Commission. Councilman Louise Giersch, ABAG's representative on MTC, is Chairman of the new committee. Other members are ABAG President Donald Dillon (Councilman, Fremont); Supervisor Michael Wornum (Marin), Chairman of ABAG's Regional Planning Committee; MTC Chairman John Beckett of Palo Alto; and Supervisor Joseph Bort (Alameda), Chairman of MTC's Work Program Committee.

**OCEAN COASTLINE PLANNING COMMITTEE . . .** will be reconstituted to include one representative from each of the coastal counties (Sonoma, Marin, San Francisco, San Mateo) and three-at-large members. The 1973-74 work program includes review of the Ocean Coastline Plan amendments and local-regional plan consistency plus continued liaison with the Coast Commissions.

**ABAG EXECUTIVE COMMITTEE ALSO . . .**

*reviews* thirty-nine grant applications in the month of November.

*appoints* Richard Alexander of the Alameda County Human Relations Commission to ABAG's Regional Housing Task Force.

*approves* a 6% compensation package for non-management employees. The last change in compensation was effective July, 1972.

**ANNUAL GENERAL ASSEMBLY** date is set for February 21, 1974. Mark your calendars.

**ALL TOGETHER NOW:** The cooperative working arrangement between ABAG and the Bay Area Comprehensive Health Planning Council includes a financial contribution of Comp Health to support an ABAG planner, Jan Eldred. The joint planning work by Ms. Eldred is in three areas: health related human services, environmental health and regional population growth.

**CURRENT CALENDAR**

Regional Planning Committee . . . . . Wednesday, December 5, 3:30 p.m.
Regional Airport Planning Committee . . . . . Friday, December 7, 9:30 a.m.
Regional Citizens Forum Coordinating Committee . . . . Monday, December 10, 7:30 p.m.
**EXECUTIVE COMMITTEE** . . . . . Thursday, December 20, 7:30 p.m.
Happy New Year! . . . . . Tuesday, January 1, all day

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